

# **Facsimile**

305.448.0788 Fax 305.443.8431

Date:

December 12, 2002

From:

Carolyn Mitchell

Ref. No.

Project:

Virginia Key Beach Park General Plan

Pages:

10 (including cover)

Re:

Preservation Plan

To/Fax:

**David Shorter** 

**Project Coordinator** 

Virginia Key Beach Park Trust

FAX: 305 571 8311

Remarks:

David,

Here is the grants-in-aid application describing the Preservation Plan.

1) PROJECT TITLE: Historic Preservation Plan for 2) APPLICANT VIRGINIA KEY BEACH PARK	
	MATCH/LOCAL COST SHARE AMOUNT \$15,000
MAIN STREET;NON-MATCHING;MUSEUM	PMENT: X_SURVEY & PLANNING;COMMUNITY EDUCATION;CLG: M GENERAL OPERATING SUPPORT;MUSEUM EXHIBIT:MARKER  TION:GOVERNMENTAL AGENCY;FOR-PROFIT ORGANIZATION

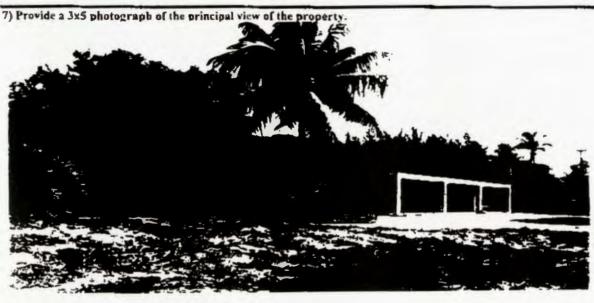
6) In the space provided below, briefly describe the project and the property or properties for which funding is requested: do not attach additional sheets.

This project is for the development of a Historic Preservation Plan for Virginia Key Beach Park in order to establish the best use of this historic resource. "Old County Park", as it is historically referred to as, is approximately 77 acres in size, has a rich civil rights legacy surrounded by a delicately balanced but thriving eco-system of flora and fauna. Thus, the challenge for the Trust, as it seeks to preserve and restore the Park, is to carefully plan to do so first.

Several steps have been taken in this regard, including a community-wide Planning Charrette, conducted in January 2000 and reported to the Miami City Commission in December 2000, which led to the establishment of the Trust to guide and direct the preservation and restoration of the Park. The City of Miami, with State support for consultants, obtained an Archaeological Survey of the Park (September 2001) and applications for nomination of the Park to the National Register of Historic Places and a Florida Landmark Marker were prepared (November 2001). Current efforts include a survey of the parcel, an architectural and engineering analysis of the existing structures on the parcel, and the preparation of a site plan for the Park.

This request for financial assistance for the development of a Preservation Plan will enable the Trust to hire a Consultant who will utilize existing information as well as prepare new and additional information. The result will be a Historic Preservation Plan containing, but not limited to, the following: 1) A comprehensive yet general history which will be used to educate the public in numerous publications, pamphlets, local histories, etc., 2) A detailed site map with all existing and planned structures drawn to scale; 3) A review of any and all ordinances and other restrictions that apply to the site such as historic preservation ordinances, zoning overlays etc., 4) A completion of the architectural history of each building or resource, including a thorough review of existing historic maps; 5) A review of the architectural and engineering analysis and renovation cost estimates by a Preservation Architect; 6) A review of proposed uses by the public in a formal setting such as a series of meetings, workshops and/or a charrette including a review of previous proposed uses and why they failed, etc., 7) An analysis of proposed uses and their impact on the historic resources and integrity of the site as a whole, to be conducted with the input of the Trust, the City of Miami (the property owner) and its various departments and Boards such as the Real Estate and Economic Development Department and the Parks and Recreation Department and the Preservation Board and the Waterfront Advisory Board; 8) The development of at least two alternative and/or new uses for the property and/or resources, including graphics; and 9) The compilation of this information into a publication suitable for reading and understanding by the general public and used by the owner as part of the Master Plan for Virginia Key. It will include proposed ordinance language and other preservation recommendations such as detailed instructions on the proper care for the historic resources and their restoration.

The Trust believes that the development of this comprehensive Historic Preservation Plan is crucial to the restoration and preservation of the Park and must be undertaken now before it can move further toward this goal.



Florida Department Of State Division of Historical Resources Form HR3E210695 (Effective July 1996)

	· ME J
(5) Indicate the level(s) of Project Activities completed to date:	
Architectural: Feasibility study; Schematics; Design Developm	
Preservation Planaing: Design Guidelines; X Preservation Ordinance;	
Archaeological Excavation: Research Design; Excavation; Analy	
Museum Exhibit:Rescarch;Script;Artifact Selection;Desi	gn; Fabrication; Other; X None
75 - 1 - 1 - Di 1 - Ob 14 - 1	
If other, describe: Planning Charrette (January 2000, Report issued Dece	
National Register Application (November 2001); and Landmark Marker	Abouteation (November 2001)
16) Project timeline: on graph below indicate all the major elements of the project	ect and the amount of time posttired to complete each item.
Troject timeline. On graph octow muteute an me major ciernens of the project	(Special Category Projects Only)
MONTH: 1 2 3 4 5 6 7 8 9 10 11	12 13 14 15 16 17 18 19 20 21
ACTIVITY:	
A. Preparation of general history (1-2 months)	
B. Review of ordinances and other restrictions (1-3 months)	
C. Complete review of architectural history of resources (1-3 months)	
D. Review of A & E analysis by Preservation Architect (1-3 months)	
E. Survey of proposed uses of site by all affected parties (3-6 months)	
F =Analysis of proposed uses and impact on historic resources	
and integrity (3-6 months)	
G. Recommendations of alternative uses (1-3 months)	
H. Preparation and publication of Report (1-3 months)	
The second secon	
17) Describe the major elements of the project and indicate the entities (i.e. Co	onsultant, in-house, volunteers) responsible for each element
Charles and the state of the project and months and satisfact (the co	residual de transce, valdinaces/ respectatore to term elements
A - Preparation of general history	Consultant; volunteers
B - Review of ordinances and other restrictions	Consultant; in-house
C - Survey of Site	A & E firm
D - Review of architectural history of resources	Consultant
E - Preparation of site plan	Volunteers
F - Architectural and Engineering analysis	A & E firm
G - Review of Architectural and Engineering analysis	Preservation Architect
	Liegal Agricultact
H - Survey of proposed uses	Consultant; In-house
H – Survey of proposed uses I – Organize and conduct public meetings, workshops, charrette, etc.	Consultant; In-house In-house; Consultant; volunteers
H – Survey of proposed uses I – Organize and conduct public meetings, workshops, charrette, etc. J – Analysis of proposed use and impact	Consultant; In-house In-house; Consultant; volunteers Consultant
<ul> <li>H – Survey of proposed uses</li> <li>I – Organize and conduct public meetings, workshops, charrette, etc.</li> <li>J – Analysis of proposed use and impact</li> <li>K – Recommendations of alternative uses</li> </ul>	Consultant; In-house In-house; Consultant; volunteers Consultant Consultant; volunteers
<ul> <li>H – Survey of proposed uses</li> <li>I – Organize and conduct public meetings, workshops, charrette, etc.</li> <li>J – Analysis of proposed use and impact</li> <li>K – Recommendations of alternative uses</li> <li>L – Graphics</li> </ul>	Consultant; In-house In-house; Consultant; volunteers Consultant
H — Survey of proposed uses I — Organize and conduct public meetings, workshops, charrette, etc. J — Analysis of proposed use and impact K — Recommendations of alternative uses L — Graphics M - Preparation of Report	Consultant; In-house In-house; Consultant; volunteers Consultant Consultant; volunteers
H — Survey of proposed uses I — Organize and conduct public meetings, workshops, charrette, etc. J — Analysis of proposed use and impact K — Recommendations of alternative uses L — Graphics	Consultant; In-house In-house; Consultant; volunteers Consultant Consultant; volunteers City of Miami; volunteers

18) What is the anticipated annual Cost Of Maintenance of the Historic Property, Archaeological Site, or Museum Exhibit upon completion of the project; and what is the source of the funding?

Based upon best available information, including costs to maintain similar properties on the Key and in the City of Miami and projected increases, we anticipate that the annual cost will be \$500,000. The property owner, the City of Miami, is committed to maintaining the site and ensuring an appropriate funding level to assure a standard of care and maintenance.

19) Provide a brief description of the Educational Benefits this project will have on the local community and the state. Please enter the current or anticipated annual visitation in space provided below.

Direct educational benefits of this project include: 1) Informing the public of the importance of preservation and restoration of historic and public places; 2) Increasing awareness of the Park and its history by the public, especially those who have no direct link to the Park and its history; 3) Providing a "living history" lesson for educators and students regarding the civil rights movement in South Florids; 4) Serving as a link to the history of the national civil rights struggle; and most importantly, 5) Serving as a model of citizen involvement in the preservation and restoration of an historic place.

Annual Visitation 125,000 based upon an average of 2,500 visitors to the park weekly

14) Provide a brief explanation of immediate threats to the site or area such as proposed demolition, extensive structural damage, on-going site disturbance for archaeological sites, planned re-zoning, etc.

After a two-year effort, Virginia Key Beach Park has been under the auspices of the Trust since January 2001. However the immediate threats of continued structural deterioration, commercial development, limited unencumbered beach access, and continued beach erosion still remain. The most immediate threat is that the Park still has not been recognized and preserved as a historic beach and park.

20) Provide a brief explanation indicating the direct Impact of this project on minorities and the disabled. Include any alterations to the site that will make the site more accessible to the public.

The planned activities of this survey and planning project provides many opportunities for minorities and the disabled to participate as volunteers, staff and/or consultants. This project, the preservation and restoration of the Virginia Key Beach Park, has enjoyed significant involvement from the minority and disabled community thus far and this level is expected to increase significantly.

The site will be designed to meet and/or exceed ADA requirements, making it more accessible to the disabled to the greatest extent, possible. Additionally, great outreach efforts will be made to ensure that the minority community is involved in all planning activities.

21) Provide a brief explanation of the <u>Direct Economic Impact</u> this project will have on the surrounding community. Include any information regarding number of jobs it will provide, if known.

The project will supplement funds available for planning and implementing preservation and restoration projects of historical significance in Miami-Dade Florida. It is estimated that at least five (5) consultants and small businesses will have increased income generating opportunities as a direct impact of this project. Upon Implementation of the preservation plan, the project will hire at least five (5) additional employees to maintain the Park.

TIOAIGE THE DUIGE	of Original Construction: All Major	Alterations:
And The Florida M	ster Site File Number:	Alterations:(Attach copy of the Site File Form as Attachment M)
Original Use:	Current Use:	Proposed Use:
Provide a brief state	nent of significance for the property/site:	
Not applicable		
For Acquisition pro	ects, provide the <u>Full Purchase Amount</u> S	and the acreage of the property to be acquired
	it share for an acquisition project shall not exce raisals, If two were obtained; or the average of t	ed 50% of the value of the property as determined by the appraisal; the
purchase amount, v	hichever is less.	ne closest two appraisais, if more than two were obtained; or 50% of t
purchase amount, v		ne closest two appraisals, if more than two were obtained; or 50% of t
purchase amount, v  23) FOR ALL S  For Surveys, indicate	whichever is less.  URVEY & PLANNING GRANTS:  e the types of historical resources to be surveyed.	Virginia Key Beach Park - Concession stand, bath house, garouse
23) FOR ALL S For Surveys, indicate building and train to	whichever is less.  URVEY & PLANNING GRANTS:  e the types of historical resources to be surveyed.	
purchase amount, v  23) FOR ALL S  For Surveys, indicate building and train to the surveys of the survey of the su	uncer is less.  URVEY & PLANNING GRANTS:  e the types of historical resources to be surveyed.  unnel.	Virginia Key Beach Park - Concession stand, bath house, carouse onal Register - November 2001

A) FOR ALL	COMMUNIT	Y EDUCATION PR	ROJECTS:

For Audio-Visual Productions, Books, Pamphicts, Walking Tour Brochures, etc., Explain how the product will be Marketed and/or Distributed.
NOT APPLICABLE
How many minutes/pages is the product?
How many copies of the product will be produced?
If the printed/media materials are proposed for distribution, will there be a per item charge? yes no. If yes, provide the estimated charge,
For Educational Materials, is the local school system actively involved in your project?yes no. If yes, describe their participation to date and anticipated participation in this project.
Do you intend to integrate your project into the Florida Heritage Education Program?yes no.
For Historic Markers, include Form No. HR3E171294 from the Bureau of Historic Preservation as Attachment L.
75) FOR ALL MUSEUM EXHIBITS PROJECTS (Including Special Category Museum Projects):
Explain the <u>Historical Theme</u> for the <u>Museum Exhibit</u> and why it is important to Florida history.
NOT APPLICABLE
ist is the square footage of the museum exhibit?

\$\_\_\_\_\_ FY\_\_\_\_

FY\_\_\_\_\_

\$\_\_\_\_\_ FY\_\_\_\_

30)	<b>PROJI</b>	CT	BUD	GET

O) PROJECT BUDGET			
BUDGET ITEMS	GRANT FUNDS	MATCHING FUNDS/LOCAL COST SHARE	SUB-TOTAL
Planning Consultant	\$ <u>7,500</u>	<u>\$</u>	\$ 7.500
	\$	\$	\$
Preservation Architect	8	\$ 3,000	\$ 3,000
	S	\$	\$
Planning Charrette	\$	5_7,000	\$ 7,000
	\$	\$	\$
Plan (graphics and publications)	\$	\$ 5,000	\$_\$5,000
	\$	\$	\$
	\$	\$	<u>s</u>
	5	\$	\$
	5	\$	<u>s</u>
	S	\$	\$
	\$	\$	5
	\$	S	<u>s</u>
	S	\$	\$
	\$	\$	5
	\$	\$	\$
	\$	\$	5
	\$	\$	\$
	\$	\$	5
	\$	\$	\$
	\$	S	\$
	\$	\$	5
TOTALS	\$ 7.500	\$ <u>15,000</u>	\$ \$22,50

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HISTORICAL RESOURCES GRANTS-IN-AID APPLICATION

Matching and Local Cost Share Funds: List the sources and amounts of confirmed matching funds. (For items involving personnel, indicate the number of hours to be spent on project activities with their per/hour value and the project activities to be performed.) For matching grant projects, funds must not be expended before execution of a Grant Award Agreement. For Special Category grant projects, clearly indicate 1) the resources contributed to the project during the preceding five (5) year period and 2) the resources available for the project during the period for which funding is requested.

\$15,000 cash match from FY 02 Virginia Key Beach Park Trust Operating Budget (Attachment B)

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# **CERTIFICATIONS**

32) Applicant certification: This certification must be signed by the duly authorized representative of the applicant organization or agency before the application will be considered for funding assistance.

I certify that the information contained in this application is true and correct to the best of my knowledge, and that I am the duly authorized representative of the applicant.

on the property, the own and project and this application application.	December 17, 2001  ner of record must sign the following cation for grant assistance.  Mation on Page Two of this application
on the property, the own of project and this application application.	ner of record must sign the followin cation for grant assistance.
ed project and this application.  The with this application.	cation for grant assistance.
with this application.	nation on Page Two of this application
Director As	
. PLIESTOI, AS	set Management
	Date 12/17/01
	•
State Florida	Zip 33130
FAX Number	305 416-2156
theowner,long-to identified under item 8) if the funding is requested. I le is I represent will commit the standards and guidel agency will not make any re and specifications by the	erant to run with the property deed, erant to run with the property deed, eran lessee, or other organization of Project Information on Page Two of this nereby indicate agreement to execute a to maintenance of the referenced properines of the Secretary of the Interior for modifications to the property (other than Bureau of Historic Preservation and the applicable standards and guidelines of the secretary of the of the s
Title	
	Date
State	Zip
FAX Number	
	PECIAL CATEGORY  volving archaeological s , long-term lessee or oth 10 year restrictive cove  theowner,long-te , identified under itam 8) A h funding is requested. I h ey I represent will commit cable standards and guidelingency will not make any m and specifications by the anner consistent with the a

### I. NATURAL RESOURCES AND FEATURES

### II. REGULATORY CONTEXT

#### 1 ENVIRONMENTAL AGENCY REVIEW

- a. US Army Corps of Engineers
- b. Florida Department of Environmental Protection/SFWMD
- c. Miami Dade County Department of Environmental Resource Management

### 2. BUILDING CODE REQUIREMENTS

a. Coastal Construction Control Zone

350' from mean high water:

5000' set back from CCCL:

b. Federal Flood Zones

"A" Zone

"V" Zone

#### 3. PLANNING & ZONING

a. Design Criteria

Parks Advisory Board

Waterfront Advisory Board

City of Miami Class II Special Permit

Miami Dade County Waterfront Development Committee

#### b. City of Miami Rezoning

Marine Facilities

Marine Stadiums

Accessory Hotels

Water Theme Parks

Marine and Marina Facilities

**Educational Facilities** 

Cultural Facilities

museums /art galleries /exhibit spaces

Waterfront Specialty Centers

restaurants / cafes / retail

**Entertainment Facilities** 

Parks & Recreation

**Public Parks** 

Clinics and Day Care

Police Facilities

Marine and Marina Facilities

**Educational Facilities** 

Cultural Facilities

museums /art galleries /exhibit spaces Social & Entertainment Services restaurants /cafes /retail Entertainment Facilities

Restricted Parks & Recreation

Open Space
Nature Trails
Interpretive Centers
Picnic Areas
Playgrounds
Canoe Trails & Launches
Small Concession Stands
Restrooms
Other similar uses
Commercial Photography
movie/print sets with no impact

c. Other potential Tools to Guide Development

Special Zoning Overlay District with use / design restrictions
Historic Preservation Zoning
Restricted Parks and Recreation Zoning Designation
City Covenant Restricting Uses
Scenic Easement on adjacent parcels
Conservation Easement on adjacent parcels

# III. HISTORIC PRESERVATION REQUIREMENTS

- A. Setting Historic Preservation Goals
  - 1. Meeting accepted standards for preservation Sectretary of the Interior's Standards for the Preservation of Historic Structures and Guidelines for the Preservation of Historic Landscapes
  - 2. Meeting community expectations
  - 3. Establishing safeguards and protections
    - a. City of Miami Historic Preservation District
    - b. Evaluation by the National Park Service for possible inclusion in Biscayne NP
- B. Developing a Preservation Planning Strategy

Preservation planning for a cultural landscape according to the standards established by the Secretary of the Interior involves several well defined techniques. Adherence to these standards in the preparation of the General Plan will ensure preservation of the integrity of the site and will also allow the General Plan to be useful tool in the event the park or Virginia Key is evaluated for inclusion in Biscayne National Park or given Historic Preservation zoning status by the city of Miami. Preparation of a Cultural Landscape Report or CLR is the primary method of documenting and evaluating the history, significance, integrity and treatment of a cultural landscape,

including any changes to its geographical context, features and materials. While the objective of the Virginia Key Beach Park General Plan is not to provide a Cultural Landscape Report, the methodology and techniques used in the preparation of the General Plan reflect the requirements for the preparation of a CLR. The components of a CLR include historical research and preparation of period plans; documentation of existing conditions, site analysis and evaluation of the integrity and significance of the landscape features; development of a historic preservation treatment approach and plan, development of a management plan and philosophy, preparation of a record of the treatment and future research recommendations.

Documentation of historical research and preparation of as-built period plans that document to the greatest extent possible the appearance of a site during a particular period is included in the **Site Development Chronology** Period Plans are based on primary archival sources, which are noted on the plan. Miami Dade County Parks and Recreation Department records and Miami Dade County Historic Preservation Board aerial photographs provide excellent primary source material for the preparation of Period Plans. Oral histories, the National Register nomination forms and and other secondary sources of information are also reflected in the site development chronology. The **Site Development Chronology** includes a series of period plans and a narrative that reflect the park's evolution over time.

Documentation of existing conditions follows the Secretary of the Interior's standards for documenting the character defining features of a cultural landscape. The objectives of the Site Inventory and Evaluation are to provide a general inventory and assessment of the physical and functional condition of man-made and natural features of Virginia Key Beach Park in order to determine the general condition, probable useful life and adverse environmental impacts of existing park facilities and park uses. By following the Secretary's Standards for documenting historic landscapes, the site inventory provides a basis for comparison with the historic site plans, site evaluation and analysis. This comparison and evaluation of continuity and change in the landscape establishes the historic significance of landscape features. Character defining features of significance define the historic significance of a landscape. Safe guarding the integrity of these landscape features is a primary objective of the General Plan. The General Plan will include the development of a historic preservation approach and treatment plan to accomplish this objective. The General Plan will also include recommendations for a management plan and philosophy along with recommendations for further research.

## c. National and State Register of Historic Places

- 1. Applicable National Register Criteria: A property associated with events that have made a significant contribution to broad patterns of our history. The first public facilities for African Americans in South Florida-a turning point in civil rights.
- 2. Area of Significance: Ethnic Heritage, Recreation, Social History
- 3. Period of Significance: 1945-51
- 4. Contributing Resources:

Concession Stand

Carousel

Bathroom/Restroom Building

Picnic Pavilion

Smaller Picnic Pavilion

Restrooms

1. Non-contributing Resources

Miniature Train Tunnel

Foundations Park Office

Cabanas

Parking Lot west of Cabanas

Train Depot

Parking Lot details

Dance Pavilion

2. Character Defining Features of the Setting

Natural Features

Topography and Soils

Drainage and Water Features

Vegetation

Views and Vantage Points (into and from the site)

Cultural Features

Open Spaces

Circulation

**Building and Road Layout** 

Structures and Site Features

#### D. Condition and Deficiencies of Historic Structures and Features

- 1. Significance and Integrity of the Site Features
- 2. Restoration of Existing Features
- 3. Recreation of Lost Features
  - a. Non contributing resources
  - b. Ferry / Fishing Pier
- E. Public Access and Visitor Experience
  - 1. Creating an experience of the park that reflect its significance, historic uses
  - 2. Compatible new uses

#### IV. OPPORTUNITIES & CONSTRAINTS

**Opportunities** 

Connection to Coastal Hammock Restoration Area/ City Beach

Connection to Biscayne Bay Access Plan

Connection to Miami Dade County wetlands area

Operation and maintenance requirements

Size - scale reference

Site carrying capacity/event day parking requirements/crowd size

Dangerous Currents in Bear's Cut

Limited Access

Flood Hazard
Sensitive Natural Resources
Limited Buildable Area / Building Code Requirements
Views of water /accessible beach area limited by dune restoration